# AUDIT COMMITTEE - 31 May 2023

# FINAL ACCOUNTS 2022/23 BAD DEBTS WRITE-OFF

### 1. **RECOMMENDATION**

- 1.1 That the Audit Committee;
  - a. note the contents of the report

# 2. INTRODUCTION

- 2.1 This report informs Members of the total bad debts written-off during the financial year 2022/23.
- 2.2 The Council collects Council Tax, Business Rates, Sundry Income, Rent and Parking Charges and every effort is made to collect all sums by the most appropriate and efficient method. It is Council policy to take all practical steps to recover debts. The Council's accounting systems provide automated recovery procedures for the collection of the debts, followed where applicable, by appropriate recovery, and all methods of recovery are considered and where appropriate pursued in line with legislative provision before recommending that debts are written-off, for example enforcement agents, tracing services and through the court.
- 2.3 This report is prepared in accordance with the policy for write-offs approved by Council.

#### 3. WRITE-OFFS

- 3.1 Debts have been written-off in the following services during 2022/23;
  - Council Tax
  - National Non-Domestic Rates (NNDR)
  - Housing Benefit
  - Sundry Income
  - Housing and Garage Rents
  - Parking Penalty Charges
  - Stores
- 3.2 The need to write-off debt can arise for a number of reasons, including:
  - Abscond
  - Liquidations and bankruptcies
  - Deceased
  - Small balances
  - Enforcement Agent unable to collect/levy
  - Foreign Vehicles
- 3.3 The total debt written off for 2022/23 was £771,515 (£642,213 for 2021/22). This represents 0.27% of the total income collected (0.24% for 2021/22). Although some debts are written-off in 2022/23 they are not necessarily related

to 2022/23 due to the timescales involved in pursuing recovery of the debt, for example council tax.

3.4 The total written-off by each service is detailed in Appendix 1, with Appendix 2 providing comparison values for 2021/22. The appendix also includes the average value of the amount written off, the write off as a percentage of annual income collected and examples of write offs criteria.

#### 4. WRITE-ONS

- 4.1 Write-ons are credited where debtors have overpaid and they cannot be traced. All reasonable avenues are explored prior to the credit being written back on. Housing Benefit write-ons are where a previous Housing Benefit overpayment debt which has been written-off is reversed to recover the amount.
- 4.2 The table below details the service and the value of accounts that have had a credit on an account which has been written-on, together with comparative figures for 2021/22.

CATEGORY OF DEBT	2022/23 £	2021/22 £
Council Tax	139,705	47,385
National Non-Domestic Rates	5,038	16,466
Housing Benefit overpayments	10,320	Nil
Sundry Income	1,268	127
Housing and Garage rents	18,301	Nil
Parking Penalty Charges	Nil	Nil
TOTAL	174,632	63,978

#### 5. BAD DEBT PROVISION

- 5.1 The Council has made allowances for doubtful debts in the accounts based on what it believes to be a prudent but realistic level. For 2022/23, the Council's provision is £2.866 million (£2.718 million in 2021/22).
- 5.2 The total provision made for each type of bad debt write off and the total arrears as at 31 March 2023 is also shown in Appendix 1. Members should note, the total provision figures within Appendix 1 include the NFDC provision as outlined above, plus collection fund provisions which relate to other organisations (i.e. Hampshire County Council).
- 5.3 The bad debt provision for council tax and business rates are:

Stage	% for provision
Liability Order	50%
Final	25%
Reminder	10%
Bill	5%

Appendix 3 provides details of the workings

- 5.4 For Housing Benefit overpayments, a provision of 100% is made for any debt which is greater than one year and 50% where the debt is being recovered by DWP.
- 5.5 For Sundry Income a provision is made for debts which are greater than one year with an adjusted provision for rent deposit schemes and rent in advance schemes where payment plans often exceed one year.
- 5.6 For existing Housing and Garage tenants a provision is worked out as follows:

Arrears (£)	% of provision
0-100	0
100-250	10
250-500	25
500-750	50
750-1,000	75
1,000+	95

- 5.7 A provision of 95% is made for debts of former tenant arrears.
- 5.8 Due to the impact of the current cost of living it is expected to be challenging in 2023/24 to recover arrears brought forward from 2022/23.

# 6. AUTHORITY TO APPROVE

6.1 Service Managers have authority to approve write-offs up to certain limits and the Council's statutory financial officer has authority to approve write-offs of any limit. Details of the approval limits are shown in Appendix 4 with no proposed changes to existing limits.

#### For Further Information Please Contact:

Ryan Stevens – Service Manager Revenues, Benefits and Customer Services Tel: 02380 285693 Email: ryan.stevens@nfdc.gov.uk

	APPENDIX 1 WRITE-OFFS 2022/23							
Category of Debt	Total Write-off	Number of Accounts	Average value of write-off	Annual Income / Turnover	Provision Made 31/3/2023	Arrears balance as at 31/3/2023	Write-off as % of Turnover	Reasons for write-off
	£		£	£	£	£		
Council Tax	337,982	1,270	266	144,538,000	2,135,400	5,135,000	0.2	Abscond, bankruptcy, deceased, enforcement agent unable to collect, other, small balance.
NNDR	122,996	39	3,154	61,065,000	331,830	1,194,000	0.2	Abscond, bankruptcy, no goods on which to levy, other, small balance.
Housing Benefit Overpayments	34,450	89	387	28,106,000	719,470	1,082,000	0.1	Abscond, bankruptcy, collection agency unable to collect, deceased, Local Authority/DWP error, small balance.
Sundry Income	96,225	151	637	8,819,000	809,960	5,131,000	1.1	Abscond, bankruptcy, small balance, deceased, uneconomical to pursue.
Housing and Garage Rents	165,603	284	583	29,528,000	885,000	1,201,000	0.6	Abscond, bankruptcy, deceased, collection agency unable to collect, individual voluntary agreement/debt relief order, old, small balance.
Parking Penalty Charges	13,984	222	63	3,719,000	23,709	80,235	0.4	Abscond, bailiff unable to collect/no goods on which to levy, bankruptcy, foreign vehicle.
Stores	275							Change in law, obsolete
Total	771,515	2,055		275,775,000	4,905,369	13,823,235		

	APPENDIX 2 WRITE OFFS 2021/22							
Category of Debt	Total Write Off £	Number of Accounts	Average value of write-off £	Annual Income / Turnover £	Provision Made 31/3/2022 £	Arrears balance as at 31/3/2022 £	Write-off as % of Turnover	Reasons for write-off
Council Tax	337,123	1,146	294	139,629,000	1,843,960	4,572,000	0.2	Abscond, bankruptcy, deceased, enforcement agent unable to collect, other, small balance.
NNDR	192,731	38	5,072	55,299,000	261,360	1,353,000	0.3	Abscond, bankruptcy, enforcement agent unable to collect, other, small balance.
Housing Benefit Overpayments	60,825	136	447	28,388,000	818,410	1,154,000	0.2	Abscond, bankruptcy, collection agency unable to collect, deceased, Local Authority/DWP error, small balance.
Accounts Receivable	2,798	10	280	7,958,000	745,000	4,701,000	0.0	Abscond, bankruptcy, small balance, uneconomical to pursue.
Housing and Garage Rents	27,324	17	1,607	29,852,000	772,000	1,082,000	0.1	Abscond, bankruptcy, deceased, collection agency unable to collect, individual voluntary agreement/debt relief order, small balance.
Parking Penalty Charges	21,412	263	81	3,674,000	7,941	70,946	0.6	Abscond, bailiff unable to collect/no goods on which to levy, bankruptcy, deceased, foreign vehicle.

Council Tax Arrears by Recovery S				
	Arrears	Provision	Provision	
	£'000	%	£'000	
At Liability Order Stage	4,245	50	2,122	
At Final Notice Stage	27	25	7	
At Reminder Stage	362	10	36	
At Bill Stage (by deduction)	501	5	25	
Total	5,135		2,190	
Reduction for Court Cost Arrears			-55	
Total			2,135	

There is a provision for court costs outstanding.

NNDR Arrears by Recovery Stage			
	Arrears	Provision	Provision
	£'000	%	£'000
At Liability Order Stage	592	50	296
At Reminder Stage	293	10	29
At Bill Stage (by deduction)	427	5	21
Total	1,312		346
Reduction for Court Cost Arrears			-14
Total			332

SERVICE AREA	SERVICE MANAGER RESPONSIBLE	WRITE OFF / ON CRITERIA	UPPER £ LIMIT PER DEBTOR
Council Tax	Revenues, Benefits and	Bankruptcy/Debt relief order	00.500
	Customer Services	Abscond Small Palance (up to 6500)	£3,500
		Small Balance (up to £500) Deceased	
		Enforcement Agent unable to collect/no	
		goods on which to levy	
<b>Business Rates</b>	Revenues, Benefits and	Bankruptcy/Liquidation/Indiv vol agreement	
	Customer Services	Abscond	£3,500
		Small Balance (up to £500)	
		Deceased	
		Enforcement Agent unable to collect/no	
Llouging Donofit	Devenues Depetite and	goods on which to levy	
Housing Benefit (including	Revenues, Benefits and Customer Services	Bankruptcy/Debt relief order Abscond	£3,500
Fraudulent	Customer Services	Small Balance (up to £500)	£3,500
cases)		Deceased	
00000)		LA Error	
		DWP Error	
		Collection Agency unable to collect	
Sundry Income	Revenues, Benefits and	Bankruptcy/IVA/Debt Relief Order	
-	Customer Services	Abscond	£3,500
		Small Balance (£500)	
		Deceased	
		Collection Agency unable to collect	
	·	Uneconomic to pursue through the court	
Housing Rents	Housing	Bankruptcy/Indiv. Vol. Agreement / Debt	00 500
		Relief Order	£3,500
		Abscond Small Balance (up to £500)	
		Deceased	
		Collection Agency unable to collect	
Garages	Housing	Bankruptcy	
	3	Abscond	£1,500
		Small Balance	
		Deceased	
Penalty Charge	Street Scene	Bankruptcy	
Notices		Abscond	£1,500
		Deceased	
		Bailiff unable to collect/ no goods on which to	
		levy	
Stores	Building Works	Foreign Vehicle Obsolete stock / Damaged stock	£1,500
010162		Picking Error	21,000
Estates &	Estates	Bankruptcy	£1,500
Valuations		Abscond	~1,000
		Small Balance (up to £500)	
		Deceased	
	Section 151 Officer	Any write off/on including;	No Limit
		Partial write offs of live accounts, paying	
		accounts, large balances, any other	
		exceptional reason	